

Regional Response to the Ukraine Crisis

UNFPA APPEAL 2025



Inna, a nurse for seven years, cares for premature baby Artem at Kyiv Oblast Mother and Child Centre.
Photo: UNFPA Ukraine/Serhii Tymofiev



14.4 million¹
people in need
of humanitarian
assistance in
Ukraine and
neighbouring
countries



3.2 million²
women of
reproductive age
in need



2.2 million³
young people
(10-24) in need



2.9 million⁴
persons with
disabilities in
need



3.6 million⁵
internally
displaced persons
in Ukraine



6.8 million⁶
refugees from
Ukraine

US\$94.4 million

Total financial requirements for
UNFPA's Ukraine Regional Response.

to fund the
refugee response

\$ 68M

\$ 24.1 M

to fund needs within Ukraine

\$ 2.3 M to support
regional coordination

Overview

- The ongoing war in Ukraine, soon entering its fourth year, has unleashed immense suffering and forced millions to flee their homes. Women and girls continue to bear a disproportionate burden of the devastation.
- The war has disrupted health systems and increased the risks of childbirth complications and other sexual and reproductive health (SRH) issues. In addition, women and girls face barriers to accessing SRH services, including financial constraints and lack of information.
- Women and girls are at increased risk of gender-based violence (GBV) due to conflict, displacement, and economic insecurity. Limited access to essential services and support further exacerbates their vulnerability.
- UNFPA has active programmes in Ukraine as well as in the neighbouring countries Moldova, Belarus, Poland, Romania, and Slovakia, to address the SRH and GBV needs of women and girls affected by the crisis.
- In 2025, UNFPA requires \$94.4 million to ensure uninterrupted SRH and GBV services in Ukraine and neighbouring countries and to build long-term resilience. Donor support is vital in providing flexible, multi-year funding to address the ongoing humanitarian crisis, support recovery efforts, and strengthen local capacities.

Impact on the ground

This funding will support a wide range of life-saving interventions targeting women and girls enduring the effects of conflict, displacement, and turmoil as the war is entering its fourth year. We [deliver incubators and other essential equipment and supplies](#) to keep maternal health facilities functioning under the threat of bombs and air strikes and make sure women can continue to give birth safely. In neighbouring countries where refugees fled, we invested in [modernizing the local healthcare system](#). A network of UN-

FPA-sponsored safe spaces, helplines, and other psychosocial resources function as a “[lifeline](#)” to safety for survivors of gender-based violence, including conflict-related sexual violence. Our [mobile psychosocial teams provide support and counselling](#) for women and girls near the frontlines and in other hard-to-reach areas to cope with the traumas of war and abuse. UNFPA helps women and girls protect their rights and health amid this crisis, [develop new skills](#) as they take on new roles in their families and the economy, and find community while rebuilding the foundation of their lives. Overall, in 2024, UNFPA reached over 1 million women and girls with sexual and reproductive health services in Ukraine alone and 375,000 with interventions related to the prevention, mitigation and response to gender-based violence.



UNFPA regional response to the war in Ukraine for 2025

As the war in Ukraine continues to inflict immense suffering, UNFPA remains on the ground supporting women and girls within Ukraine, especially in hard-to-reach areas, and refugees in neighbouring countries by providing essential, life-saving SRH and GBV services and information, and strengthening coordination mechanisms at national and regional levels. An estimated 1.8 million women and girls will be reached with life-saving SRH and GBV services in 2025 if funding requirements are met.

UNFPA, with local, national, and international partners, addresses urgent needs and supports social cohesion initiatives in Ukraine and neighbouring countries by strengthening SRH and GBV service delivery, including increasing midwifery engagement, rehabilitating health facilities, ensuring essential supplies, and enhancing GBV prevention and response, including conflict-related and technology-facilitated GBV, through a survivor-centred, multi-sectoral approach.

GBV and SRH services will be tailored to the specific needs of diverse groups, including women, youth, older people, people with disabilities, and the

Roma population. This will be achieved by shaping interventions based on assessments of barriers to accessing services and emerging GBV trends.

Through a humanitarian-development nexus approach, UNFPA will continue to enhance the capacity of national SRH and GBV service providers, partner with professional associations and women-led organizations, and provide dedicated regional support to ensure effective, sustainable, and locally-led responses, promoting self-reliance and focusing on coordination, capacity building, and technical support.

As the United Nations' lead agency for GBV and SRH in emergencies, UNFPA will continue to coordinate the GBV Area of Responsibility under the Protection Cluster and the SRH Technical Working Group under the Health Cluster in Ukraine, at national and local levels. It will also continue to be a key player, along with UNHCR, in the coordination of the regional and national GBV and SRH Working Groups in refugee-hosting countries, particularly in Moldova, Poland, Romania, Slovakia and Belarus.

Ukraine – \$68 million









23M

40M

3M 2M

SRH GBV Youth Population data

KEY INTERVENTIONS

-  Provide **life-saving SRH services**, including outreach, service delivery points for barrier-free **integrated SRH/GBV response** and hotline. **Strengthen primary health care through SRH integration** and enhanced referral pathways, including for LGBTQI+ individuals.
-  Provide lifesaving **GBV response and mitigation services** through diverse services such as mobile psychosocial support, case management, safe spaces, hotlines, and online platforms, while also ensuring access to life-saving information, services and referrals, including through dignity kit distributions.
-  In partnership with national and regional authorities, **lead the GBV and SRH humanitarian coordination** structures.
-  Provide leadership, coordination, and technical support for **Clinical Management of Rape (CMR) training and services**.
-  **Provide** a continuous supply of essential **SRH medicines, commodities, and equipment** to the national healthcare system to prevent maternal and neonatal morbidity and mortality and secure access to family planning, STI, HIV and other SRH treatments.
-  **Promote economic empowerment** for GBV survivors and at-risk women by strengthening the network of Women Career Hubs and related programmes for economic empowerment.
-  Support various **youth empowerment initiatives** aimed at skill building, resilience development and social cohesion.
-  **Enhance national access to the Common Operational Dataset on Population Statistics**, strengthening data systems for demographic change analysis and evidence-based, rights-oriented population policies.



Mobile team social worker Rimma Kolomatska (left) and psychologist Olena Kuznetsova at work in the psychosocial support mobile unit in Kharkiv, Ukraine. Photo: UNFPA Ukraine/Artem Nykyforov



Photo: UNFPA Moldova

I remember my baby was the size of the palm of my hand [...] My biggest wish for the new year is for my baby to breathe – to just continue breathing.

– Alina, a Ukrainian refugee who moved into a [UNFPA-supported hospital](#) for three months while her newborn son recovered in the facility's intensive care unit

Regional refugee response

KEY INTERVENTIONS IN ALL COUNTRIES



Co-lead Interagency GBV Coordination Mechanisms through localized partnerships to ensure high-quality multi-sectoral prevention, mitigation, and response services are in place. Support **GBV assessments and research**, including safe and ethical data collection and analysis.



Support local and regional SRH Technical Working Groups and other coordination efforts through technical support, evidence gathering and generation, and advocacy efforts to ensure access to quality SRH information and services.



Strengthen cross-border GBV response and risk mitigation services through static, mobile, and online safe spaces, for internally displaced persons, returnees, refugees, and host community women and girls at risk, in urban and rural areas.



Enhance the provision of quality integrated SRH services through capacity building of healthcare providers, outreach, and strengthening of comprehensive referral pathways tailored to the needs of refugees and other vulnerable groups, with a focus on pregnant women, youth, older people, people with disabilities, and LGBTQI+ individuals.



Strengthen technical capacities of national service providers to address GBV, including conflict-related and technology-facilitated GBV, as well as GBV case management and focusing on youth, LGBTQI+ individuals, persons with disabilities, and older persons.



Support national healthcare systems to ensure access to SRH services and life-saving information through the **provision of essential SRH commodities and equipment** and facilitating accessibility to people with disabilities.

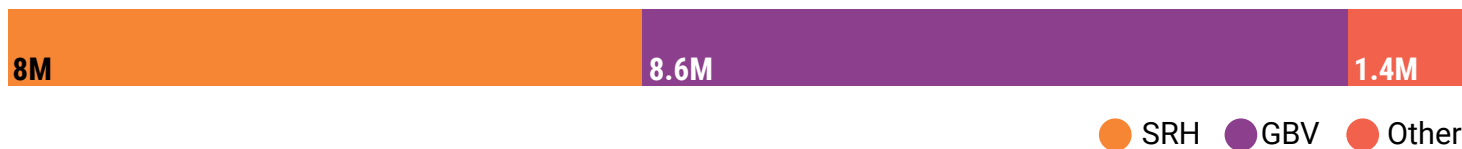


Empower and ensure increased participation of local women-led organizations in GBV prevention and response services and coordination.





Support **youth empowerment initiatives** aimed at skill-building, resilience development, and social cohesion.


Republic of Moldova – \$18 million





COUNTRY-SPECIFIC INTERVENTIONS

- 

Build national and local capacity on GBV through the establishment of **safe and ethical data collection systems, targeted trainings**, and an **improved policy and legal framework** to address GBV, thus ensuring a sustainable and coordinated approach.
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Ensure financial healthcare coverage for Ukrainian women refugees through National Health Insurance Companies.
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Empower women and girls through the distribution of dignity kits and/or cash and voucher assistance, including life-saving information on available services and GBV/SRH referral pathways.
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Conduct a feasibility study on integrating HPV testing into cervical screening, aiming to increase the efficiency of cervical cancer prevention for both refugee women and those from the host community.
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Enhance informed decision-making through specific assessments to understand GBV patterns and risks, particularly around technology-facilitated GBV, and barriers for women and girls in accessing GBV response services.

Belarus – \$660,000



COUNTRY-SPECIFIC INTERVENTIONS

- 

Expand access to SRH services in remote areas of Gomel and Mogilev regions through a dedicated mobile clinic.
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Establish a GBV hotline to provide an immediate, accessible point of contact for GBV survivors.

EU Countries – \$5.4 million

Poland



Romania



Slovakia



● SRH ● GBV

COUNTRY-SPECIFIC INTERVENTIONS



Expand cross-border access to GBV services and information by improving and localizing initiatives like the SafeYou application across RRP countries.



Develop tailored digital solutions to improve SRH provider performance and deliver relevant, high-quality SRH information to women and girls.



Address emerging forms of **TF GBV in emergencies by integrating digital safety** into UNFPA programmes, mitigating TF GBV risks, and equipping women and girls with tools to access online life-saving services safely.



Enhance midwifery engagement in health workforce availability by collaborating with national midwifery associations to bolster the role of midwives as key contributors to health system strengthening.



Mainstream disability inclusion into service provision by ensuring that GBV services are accessible, equitable, and tailored to meet the unique needs of persons with disabilities.



Expand tailored access to SRH and maternal neonatal health information for people with the least access to SRH through targeted pilot activities and advocacy.

Regional coordination – \$2.3 Million



● SRH ● GBV

COUNTRY-SPECIFIC INTERVENTIONS



Co-lead the Regional GBV Working Group with UNHCR to support prevention, risk mitigation, and response mechanisms through advocacy, knowledge sharing, capacity building, and technical support.



Strengthen SRH coordination, technical capacity, and advocacy in partnership with WHO and UNHCR to ensure that SRH rights are prioritized both within broader health responses and as a distinct area of focus.



Conduct comprehensive research, including interagency participatory action research on **GBV trends and workforce distribution in SRH service delivery**, to enhance GBV and SRH information management and address service gaps across RRP countries.



Technical assistance on SRH and GBV to country offices, partners, and governments impacted by the war in Ukraine, **including the contextualization of global guidelines** to the local situation (including in other countries in Eastern Europe and Central Asia).

Regional financial requirements in 2025 (USD)

UNFPA is appealing for **\$94.4 million** in 2025 to respond to the needs of affected populations in Ukraine and those who have fled to refugee-hosting countries.

	Ukraine	Refugee Response					Regional Coordination	Total (in USD)
		Rep. of Moldova	Poland	Romania	Slovakia	Belarus		
SRH	23,000,000	7,975,000	1,150,000	910,000	850,000	195,000	890,000	34,970,000
GBV	40,000,000	8,615,000	1,005,000	800,000	700,000	465,000	1,420,000	53,005,000
Other	5,000,000	1,400,000	0	0	0	0	0	6,400,000
Total	68,000,000	17,990,000	2,155,000	1,710,000	1,550,000	660,000	2,310,000	94,375,000

These funding requirements are included in the [2025 Global Humanitarian Overview](#), UNFPA's [2025 Humanitarian Action Overview](#), the 2025 Humanitarian Needs and Response Plan for Ukraine and the 2025-2026 Regional Refugee Response Plan (RRP) for countries neighbouring Ukraine – the latter two to be released in January 2025.

The new two-year RRP focuses on addressing urgent needs and promoting self-reliance, sustainability, and localization. This timeframe acknowledges the need for sustained effort and a comprehensive whole-of-government and whole-of-society approach. UNFPA anticipates it will require **\$14.2 million** in 2026 to meet the needs of refugees and vulnerable women and girls in Moldova, Poland, Romania, Slovakia, and Belarus.

Key achievements in 2024

The Regional Ukraine Emergency Situation Reports [#23](#), [#24](#) and [#25](#) cover the humanitarian needs and response in Ukraine and neighbouring countries for the periods of 1 January to 31 March, April 1 to June 30, and 1 July to 30 September 2024, respectively.

UNFPA contacts for more information



Florence Bauer, Regional Director,
UNFPA in Eastern Europe and
Central Asia
bauer@unfpa.org



Louise Dann, Regional Resource
Mobilization and Partnerships Adviser,
UNFPA in Eastern Europe and
Central Asia
dann@unfpa.org

¹The number of people in need includes 12.7 million people living in Ukraine and 1.7 million Ukrainian refugees living in neighboring EU countries that are part of the Regional Refugee Response Plan as per the Ukrainian Humanitarian Need and Response Plan 2025 (HNRP) and the Ukrainian Refugee Response Plan 2026-2026 (RRP) respectively.

²The number was calculated based on the population structure presented in the 2024 Common Operational Datasets (CODs) for the Ukrainian population and 2024 ³Socio-Economic Inclusion Survey for the Ukrainian refugees residing in the EU countries. Out of 3.2 million women of reproductive age, 2.6 million are in Ukraine and nearly 600,000 are residing in EU countries.

³Out of 2.2 million young people in need, 1.8 million reside in Ukraine and 400,000 are hosted in the EU countries as per the above source.

⁴It is estimated that the rate of people living with disability out of people in need living in RRP countries amounts to 6%. In Ukraine, the number of people with disabilities amounts to [2.8 million as of August 2024](#).

⁵Ukraine – [Internal Displacement Report](#) – General Population Survey, October 2024. IOM

⁶<https://data.unhcr.org/en/situations/ukraine>